AMENDING COMMUNICATIONS ACT OF 1934

INDEX TO HEARINGS

BEFORE THE

COMMITTEE ON INTERSTATE AND FOREIGN COMMERCE HOUSE OF REPRESENTATIVES

EIGHTY-SECOND CONGRESS

FIRST SESSION

ON

S. 658

AN ACT TO FURTHER AMEND THE COMMUNICATIONS ACT OF 1934

APRIL 5, 6, 9, 24, 25, 26, 27, AND 30, 1951

LAW LIBRARY
UNIV. OF MICH.
OCT 5 1951

(Prepared by Legislative Reference Service, Library of Congress)

Printed for the use of the Committee on
Interstate and Foreign Commerce

UNITED STATES
GOVERNMENT PRINTING OFFICE
88984 WASHINGTON : 1951

COMMITTEE ON INTERSTATE AND FOREIGN COMMERCE

ROBERT CROSSER, Ohio, *Chairman*

LINDLEY BECKWORTH, Texas
J. PERCY PRIEST, Tennessee
OREN HARRIS, Arkansas
DWIGHT L. ROGERS, Florida
ARTHUR G. KLEIN, New York
THOMAS B. STANLEY, Virginia
WILLIAM T. GRANAHAN, Pennsylvania
JOHN A. McGUIRE, Connecticut
F. ERTEL CARLYLE, North Carolina
JOHN BELL WILLIAMS, Mississippi
PETER F. MACK, JR., Illinois
HOMER THORNBERRY, Texas
LOUIS B. HELLER, New York
KENNETH A. ROBERTS, Alabama
MORGAN M. MOULDER, Missouri
HARLEY O. STAGGERS, West Virginia
CHARLES A. WOLVERTON, New Jersey
CARL HINSHAW, California
LEONARD W. HALL, New York
JOSEPH P. O'HARA, Minnesota
ROBERT HALE, Maine
JAMES I. DOLLIVER, Iowa
JOHN W. HESELTON, Massachusetts
HUGH D. SCOTT, JR., Pennsylvania
JOHN B. BENNETT, Michigan
RICHARD W. HOFFMAN, Illinois
J. EDGAR CHENOWETH, Colorado
JOHN V. BEAMER, Indiana
HARMAR D. DENNY, JR., Pennsylvania

ELTON J. LAYTON, *Clerk*

INDEX

Adjudicatory proceedings. (*See* Federal Communications Commission.)
Administrative Procedure Act: Page
Amendments to ... 11, 113
General ... 66–67, 70, 98, 107, 140–141, 145, 146, 148–149, 160, 169, 204, 234, 283, 297–298, 309–310, 331, 349, 351, 357, 375, 398–400, 402, 410.
Separation of functions ... 85, 87, 89, 91, 112, 122, 172, 182–183, 189–191, 248, 251, 293, 364
Section:
2 ... 15, 90
5 ... 102, 281, 362–363, 371, 377
7 ... 106
8 ... 19
9 ... 94
10 ... 282
11 ... 105
Administrative Office of the United States Courts ... 352, 358
Administrative sanctions. (*See* Federal Communications Commission.)
Admiral Corporation v. *Hazeltine* ... 193
Advisory Committee on the Revision of the Criminal Code ... 359
"Aggrieved or adversely affected" party. (*See* Practice and procedure.)
Agriculture, Secretary of ... 386–387, 406
Alberty et al. v. *Federal Trade Commission* ... 217
Allocation of frequencies ... 238–239, 356
American Bar Association ... 297–298
American Broadcasting System, Inc. ... 43, 110, 414, 418
Amplitude modulation (AM) ... 61, 237, 239, 248
Annual reports. (*See* Federal Communications Commission: Annual reports.)
Antitrust laws (*see also* Monopoly; Sherman Antitrust Act; and Rules and regulations) ... 21, 42–43, 49–55, 58, 74–76, 97, 107, 126, 153, 280, 307, 327, 330, 335–343, 355, 414, 417, 419
Arkansas Broadcasters Association. (*See* Sipes, Leon M.)
Ashbacher Radio Corporation v. *FCC* (326 U. S. 327) ... 144
Atomic Energy Commission ... 403
AVCO (Aviation Corp. of America) rule (*see also* Rules and regulations) ... 305–306, 330, 354
Biggs, Hon. John, chief judge, United States Court of Appeals for the Third Circuit ... 395–397, 399–401, 403, 409, 412
"Blue Book" (Public Service Responsibility of Broadcast Licensees, report by the Federal Communications Commission, March 7, 1946) ... 364–365, 367, 373–374
British Broadcasting Corporation ... 360
Brown, Gordon P., president, Federal Broadcasting System, Inc., Station WSAY, Rochester, N. Y. ... 40–55, 57–62, 413–419
Bureau of the Budget ... 22, 82, 236–237
Burden of proceeding. (*See* Licensees; and Licenses: Renewal.)
Burden of proof. (*See* Licensees; Licenses: Renewal; and Licenses: Revocation.)
Bureaus. (*See* Federal Communications Commission; Functional bureaus; and *also* Federal Communications Commission; Integrated divisions.)
Caldwell, Louis G. (*See* Mutual Broadcasting System, Inc.)
Cease and desist orders. (*See* Licensees.)
Censorship ... 12, 134, 319, 366–367
Chain broadcasting regulations ... 313

Page

Chairman, Federal Communications Commission. (*See* Commissioners.)
Circuit courts of appeals. (*See* Courts.)
Civil Aeronautics Authority 361
Civil Aeronautics Board 287, 299, 385, 401
Classification Act of 1923 ..... 23, 332
Classification Act of 1949 ..... 1, 12–13, 23–24, 63, 80–81, 302, 331–333
Clear channels 147, 150
Color television 110, 147, 150, 185, 189, 194, 230, 249, 288–289, 294–295
Colorado Broadcasters Association, letter from A. G. Meyer, secretary-treasurer 24
Columbia Broadcasting System, Inc. (*see also* Ream, Joseph H.) 110, 230, 299–328, 342, 413–418
Commission on Organization of the Executive Branch of the Government .. 172
Commissioners:
  Appointive powers 2, 11, 13, 23–24, 63, 80–81
  Assistants to Commissioners. (*See* Federal Communications Commission: Personnel.)
  Chairman of Commission (*see also* Coy, Hon. Wayne) 3, 11, 15
  Consultation (*see also* Commissioners: Separation of staff; Federal Communications Commission: Separation of staff; Hearings: Staff consultations and staff participation; and Practice and procedure: Consultation) 140–151, 161, 171–190, 204
  Duties 216–217, 225, 233, 246, 373, 377
  General 15, 131, 210, 232, 366, 376–378
  Limitations on business activities after leaving office (*see also* S. 658, 82d Cong., 1st sess.: sec. (4)) 1, 11, 64, 79–80, 124, 301, 329
  Limitations on outside business activities while in office 1, 11, 13, 69, 79, 301
  Minority reports 11–12, 65
  Opposing views 55–56, 66
  Panels (*see also* Federal Communications Commission: Panels) 14
  Political affiliations 1, 116, 142, 148
  Qualifications of 116, 123, 191–193, 383
  Review of intermediate reports 9, 372
  Rule-making procedure 294
  Separation of staff 67–68, 140–151, 154, 168–191, 223, 226, 247–250, 371, 379, 409, 419
  Tenure 301–302
Communications Act of 1934 ..... 20–21, 49–55, 70, 75, 142–145, 149, 151–152, 196–197, 244–284, 295, 301–311, 313, 325, 328–331, 333–336, 338, 346–347, 348–349, 353–359, 362–369, 386–387, 389–390, 403–407.
Consultation. (*See* Commissioners: Consultation and separation of staff; Federal communications Commission: Separation of staff; Hearings: Staff consultations and staff participation; and Practice and procedure: Consultation.)
Construction permit. (*See* Definition: Construction permit; and Licenses: Construction permit.)
Courts:
  Circuit courts of appeals ..... 11, 86, 104, 191, 194, 210–211, 218–219, 224, 241, 244, 251, 312, 358, 364, 385, 387, 389, 391–399, 401–402, 404–407, 411.
  General ..... 87, 191, 205–206, 209, 226, 280–282, 289, 299, 306, 307, 311, 331, 335, 353, 355, 358–359, 385–387, 406–407, 414.
  Supreme Court of the United States ..... 8, 18–19, 70, 86, 101–104, 144, 145, 178–179, 191, 211, 218, 251, 311–312, 331, 356, 358, 365, 384–396, 398–408, 410, 414.
  United States Court of Appeals for the District of Columbia Circuit .. 7, 17, 103–104, 194, 279, 358, 385–386, 389–390, 393, 403–408
  United States district courts 11, 104, 210, 218–219, 385, 392, 406–407
Coy, Hon. Wayne, Chairman, Federal Communications Commission (*see also* Commissioners) ..... 10–20, 62–84, 87–124, 129–138, 151, 152–165, 167–191, 224–227, 245, 247–248, 250, 278, 280, 288, 296, 303, 375.

Page
Criminal Code 9, 20, 107, 310, 359, 383
Curtis, James R., president, Station KFRO, Longview, Tex., letter from ... 37–38
"Death sentence" 327, 330, 337
Declaratory orders. (*See* Federal Communications Commission: Declaratory orders.)
Definitions:
Broadcast station, broadcasting station, radio broadcast station ... 1, 12, 79
Broadcasting 1, 12, 78
Construction permit, permit for construction 1, 12, 79
License, station license or radio station license 1, 12, 79, 347
Radio 349, 370
Radio broadcasting 371
Radio communication 349
Telecommunication 370
Television 349, 362
Television broadcasting 362
Delay in rendition of decisions by Commission 65, 68, 72, 209, 246, 329
Diehm, Victor C., president, Pennsylvania Association of Broadcasters ... 25–33
Discrimination (*see also* Restraint of trade and Monopoly) 57, 413
Divisions of Federal Communications Commission. (*See* Federal Communications Commission.)
Don Lee Broadcasting System 43, 417–418
Double jeopardy 354–355, 361
Economic injury. (*See* Practice and procedure.)
Ex parte proceedings. (*See* Practice and procedure.)
Examiners:
Bases for decisions 122, 195, 201, 210, 218
Consultation with staff ..... 87, 112, 131, 138, 197, 204, 208, 211, 224, 247–249, 252, 283, 320, 331, 351, 363–364, 372–373, 375–376, 379–380, 400, 409.
Duties 9, 106, 378
General 116, 147, 188, 202, 209, 219, 286, 324, 377
Initial decision 123, 130, 148, 168, 294
Qualifications 105, 200
Supervision of 19, 107, 115
Expediting Act 395
Expenditures. (*See* Federal Communications Commission: Expenditures.)
Federal Broadcasting System, Inc. (*See* Brown, Grodon P.)
Federal Broadcasting System, Inc. v. *Mutual Broadcasting System, American Broadcasting Co., Columbia Broadcasting System, Inc., and the National Broadcasting Company* 414
Federal Communications Bar Association (*see also* Roberson, Frank) ... 116, 130
Federal Communications Commission:
Accounting department 247
Adjudicatory proceedings 59, 66–67, 84, 86–87, 89–90, 107, 155, 164, 167–168, 178, 186, 252, 303, 372
Administrative sanctions:
Burden of proceeding. (*See* Licensees.)
Burden of proof. (*See* Licensees.)
Cease and desist orders. (*See* Licensees.)
Coercion. (*See* Licensees.)
False statements. (*See* Licensees.)
Forfeitures or fines. (*See* Licensees.)
Modification of licenses. (*See* Licensees.)
Safety. (*See* Licensees.)
Show cause. (*See* Licensees.)
Waiver. (*See* Licensees.)
Willful violations. (*See* Licenseees.)
Allocation of frequencies. (*See* Allocation of frequencies.)
Annual reports 2, 11–12, 13, 22, 65, 82, 246, 302
Broadcast Bureau 159, 186, 291, 330
Chairman as spokesman for. (*See* Commissioners.)
Common Carrier Bureau 186, 330
Declaratory orders 6–8, 12, 102, 281–282, 309, 331, 357

Federal Communications Commission—Continued Page
Delay in decisions of. (*See* Delay in rendition of decisions by Commission.)
Designate application for hearing 96–97, 251
Divisions of 3, 15, 82–83
Duplication of personnel 216
Engineering Department 247
Expenditures 2, 13, 81
Final decision 3, 9, 15, 84–85, 91, 103, 106–107, 111–112, 122, 130–131, 250, 281, 302, 352, 364, 370, 372
Form 301, Application for Authority to Construct a New Broadcast Station or Make Changes in an Existing Broadcast Station 256–277
Formal designation for hearing 4
Functional bureaus (same as Functional divisions. *See also* Federal Communications Commission: Integrated divisions) 22, 65–66, 68, 82–83, 87–88, 90, 162, 163, 168–169, 172, 186, 246, 250–253, 329
Functions (*see also* Federal Communications Commission: Investigatory functions, Legislative functions, and Prosecutory functions) 9, 88, 292, 349, 363, 377, 388
Hearings. (*See* Hearings.)
Hearings assistants. (*See* Federal Communications Commission: Office of Formal Hearing Assistants.)
Initial decision 19, 97, 105–107, 111–112, 114, 123, 130–131, 138, 196–197, 203, 294, 363–364
Integrated divisions (same as Integrated bureaus. *See also* Federal Communications Commission: Functional bureaus) 3, 15, 22, 65, 66, 68, 83
Intermediate reports 9, 106, 203–204, 363, 372–373
Investigatory functions ..... 3, 9, 15, 19, 66, 83–84, 87, 89–90, 107, 112, 122, 138, 157–158, 163–164, 168, 171, 182, 186, 196–197, 199, 204–205, 211–212, 221, 248–249, 251, 303, 340, 348, 363, 369, 371, 375.
Judicial functions (*see also* Practice and procedure) 88, 349, 375, 400, 404
Law Bureau 159
Law Department 247, 279
Legislative function (*see also* Federal Communications Commission: Rule making) 349, 404
Office of Formal Hearing Assistants 147, 162–164, 169, 186, 193, 195–196, 202–206, 213–216, 221–223, 226
Panels 14, 82–83, 91–92, 302, 372
Personnel:
Assistants to chiefs of integrated divisions 11
Assistants to Commissioners (*see also* Federal Communications Commission: Professional assistants to Commissioner's and Legal assistants to Commissioners) 2, 13, 81, 150
Chairman. (*See* Commissioners.)
Chief accountant 2, 13, 23, 80–81, 88, 90, 163–164, 172, 193, 211, 303, 332
Chief engineer 2, 13, 23, 80–81, 88, 90, 163–164, 172, 180–181, 193, 211, 303, 332
Chiefs of integrated divisions 11, 13, 23
Commissioners. (*See* Commissioners.)
Examiners. (*See* Examiners.)
Functional bureaus assistants 11
Functional bureaus chiefs 11, 13, 81, 168, 172
General 11, 13, 15, 162
General counsel ..... 2, 13, 23, 80–81, 88, 90, 148–149, 158–159, 162–164, 172, 175, 180, 186, 193, 195, 196, 201–204, 211, 214–215, 237, 249, 303, 332.
Legal 12, 303
Legal assistants to Commissioners (*see also* Federal Communications Commission: Assistants to Commissioners, and Professional assistants to Commissioners) ..... 9, 11 23, 63, 64, 85, 107, 138, 141, 147, 148, 161, 170, 188, 249–250, 329, 332–333, 351, 363, 372–373.

Federal Communications Commission—Continued
Personnel—Continued Page
Limitations on business activities after leaving Commission (*see also* Limitations on business activities after leaving Commission) 2, 11, 24, 64, 79–80, 302, 329
Limitations on outside business activities while with Commission 64
Professional assistants to Commissioners (*see also* Federal Communications Commission: Assistants to Commissioners, and legal assistants to Commissioners) 11, 123, 132, 141, 161, 168, 170, 172, 186, 188, 247
Secretary of the Commission 2, 23, 81
Secretaries to the Commissioners 2, 11, 13, 23, 80, 332
Prosecutory functions 3, 9, 15, 19, 58, 66, 67, 83–84, 87–90, 107, 112, 115, 122, 138, 155, 157, 164, 168, 171–172, 182, 186, 196–197, 204–205, 211, 221, 248–249, 303, 329–331, 348, 363, 371, 400.
Protest proceeding 26, 37, 69–71, 279
Quasi-judicial duties (*see also* Federal Communications Commission: Adjudicatory proceedings) 3, 6, 85–87, 89, 122, 142, 145, 148, 149, 170, 177, 192, 196–197, 225, 231, 249–252, 281–282, 292–293, 351, 356, 371, 375, 378, 400, 409
Quasi-legislative duties (*see also* Federal Communications Commission: Rule making) 86–87, 91, 122, 147, 251, 253, 324
Recommendations to Congress 3
Rehearings. (*See* Rehearings.)
Reorganization of 81
Review staff 3, 9, 84–86, 107, 112, 123, 131, 137, 170–171, 330, 351, 363–364, 372–373.
Rule making 66, 69, 85–86, 147, 163–164, 170, 189, 197, 225, 230–231, 235, 237–239, 248, 251, 288, 294, 295, 349, 351, 373.
Rules and regulations. (*See* Rules and regulations.)
Safety and Special Services Bureau 186, 330
Salaries 2, 23, 11, 63–64, 80, 302, 331–333
Separation of function (*see also* Federal Communications Commission: Separation of staff) 67, 85, 105, 132, 153, 156–157, 164, 192, 251, 303, 310, 351, 377, 400
Separation of staff (*see also* Commissioners; Federal Communications Commission: Separation of function, and rules and regulations) 84, 89, 91, 107, 111–112, 122, 123, 140–151, 167–191, 249–250, 288, 294, 329–330, 409, 419.
Station assignment 239
Federal Communications Commission v. *Pottsville Broadcasting Corp.* (309 U. S. 134) 103
FCC v. *Sanders Bros.* (309 U. S. 470, 475) 126, 365
Federal Power Commission 173, 299, 401–402, 410
Federal Power Commission v. *Safe Harbor Power and Light Company* 409
Federal Radio Commission 207, 238, 243
FRC v. *Nelson Bros. Bond & Mtg. Co.*, (289 U. S. 266 [1933]) 124
Federal Trade Commission 189–190, 287, 384–385, 387, 397, 407
Financial qualifications. (*See* Licensees.)
Fines, forfeiture. (*See* Licensees: Forfeitures or fines.)
Food and Drug Act 231
Ford, Peyton, the assistant to the Attorney General (*see also* Justice, Department of) 20–21
Fraud by radio 10, 20, 284, 359
Free speech (*see also* Rules and regulations) 126–129, 319, 360, 365, 374
Frequency modulation (FM) 61, 237, 246, 247, 346
Functional bureaus. (*See* Federal Communications Commission: Functional bureaus.)
Functional music 246
General Electric Co. v. *Federal Radio Commission* (281 U. S. 464) 103–104
Government Reporting Act 237
H. R. 10, Eighty-second Congress, first session 61, 414, 417–419
H. R. 73, Eighty-second Congress, first session 58, 61, 414, 417–419
H. R. 405, Eighty-second Congress, first session 11, 65

Page
H. R. 1730 ... 302, 328–329, 388
H. R. 4251, Eighty-first Congress ... 41–49, 78, 123–124
H. R. 5487, Eighty-first Congress (Public Law No. 901, 81st Cong) ... 11, 69
H. R. 5497, Seventy-seventh Congress (Sanders bill) ... 103
Hazeltine Research, Inc. v. *Admiral Corporation* ... 217
Hearings:
Applications for licenses ... 4–5, 195, 353–354
Delays ... 209, 352
Financial burden ... 26, 304
General ... 17, 99, 105, 245, 282–283, 288–91, 296–297, 303, 324, 330–331, 357, 378, 380
Original hearing ... 278, 310, 377
Hearings:
Requirements ... 230, 248
Rules ... 289
Staff consultations ... 157–158, 188, 204, 249, 290, 350, 364, 372, 419
Staff participation ... 3, 286, 351
Hennock, Frieda B., Commissioner, Federal Communications Commission ... 78, 83, 114, 152–153, 224, 278
Hoover Commission ... 172
Houston Post Company v. *United States* (79 F. Supp. 199 (1948)) ... 366
Hyde, Hon. Rosel H., member, Federal Communications Commission ... 78, 94, 98, 104, 114, 130, 151–152, 206, 223–224, 229–242, 278, 326, 382.
Integrated divisions. (*See* Federal Communications Commission: Integrated divisions.)
Intent of Congress ... 60, 298
International broadcasts. (*See* Allocation of frequencies.)
International communications ... 125
International radio conferences and treaties ... 5–7, 17, 98–99, 246
Interstate Commerce Commission ... 7, 287, 361, 384, 386, 394–396, 401, 404, 406
Interstate Commerce Committee (House) ... 10, 348, 366
Interstate and Foreign Commerce Committee (Senate) ... 348, 151, 244, 328, 348, 357, 372–373
International Telecommunications Convention ... 246
Investigatory functions. (*See* Federal Communications Commission: Investigatory functions.)
Joint Committee on Revenue and Taxation ... 299
Jones, Hon. Robert F., member, Federal Communications Commission ... 12, 78, 84–87, 88, 114, 139–151, 171–173, 191–197, 199–225, 245, 247, 250–253, 278, 284, 349–353, 362, 364, 382.
Judicature Act of 1925 ... 385, 387, 389, 391–392, 394
Judicial Code ... 8, 19
Judicial Conference of the United States ... 104, 113, 311, 384–412
Judicial review (*see also* Practice and procedure) ... 11, 331
Judicial Review Act of 1950 ... 331
Judiciary Committee (House) ... 377
Judiciary Committee (Senate) ... 351
Justice, Department of ... 20–21, 42, 56, 104, 333–343, 414
Labor-Management Relations Act of 1947 ... 372
Lawton, F. J., Director, Bureau of the Budget (*see also* Bureau of the Budget) ... 221
Licensees:
Burden of proceeding (*see also* Licenses: Renewal) ... 5–6, 17, 72, 92, 99
Burden of proof (*see also* Licenses: Renewal; and Licenses: Revocation) ... 4–5, 17, 92–93, 99, 102, 107, 134–135, 233–235, 296, 309, 330–331, 338
Cease and desist orders ... 5–7, 12, 16–18, 38, 71, 96–98, 99–102, 136, 281, 308–309, 330, 355–356
Coercion ... 126, 415
Existing ... 150
False statements ... 21, 335
Financial qualifications of ... 232, 253, 382
Forfeitures or fines ... 12, 17, 71, 99, 101, 136–137, 281, 308–309

Licensees—Continued Page
General ... 72, 74, 203, 233, 242
Libel and slander ... 222, 319
Modification of license. (*See* Licenses.)
Responsibility of ... 222
Show cause ... 16, 27–29, 309
Waiver ... 229
Willful violations ... 71, 98, 100
Licenses:
Application for ... 3–4, 15–16, 20, 29, 94, 206–207, 232, 234, 247, 251, 253–254, 278–279, 291, 303–304, 325, 334, 348, 352–353, 381–382.
Construction permit (*see also* Definitions) ... 6, 13, 37, 73, 74, 48–102, 125–126, 144, 237–238, 248, 278, 280, 330, 338, 340, 354
Experimental ... 238
Expiration ... 229, 325
False statements ... 16, 98, 100, 355
General ... 6, 11, 37, 71, 72, 75, 248, 253, 280, 335, 339–342, 346, 351, 353, 371, 381
Modification ... 4, 6–7, 16–17, 99–103, 192, 230, 248, 281, 309, 331, 356, 390, 404
Perpetual licenses ... 352
Public interest, convenience, and necessity. (*See* Public interest, convenience, and necessity.)
Renewal:
Appeals ... 7
Burden of proceeding ... 72
Burden of proof ... 107, 233, 309
Burden on individual ... 25, 31, 236, 369
Court review ... 8, 18, 358, 389–392, 403–405
Delay ... 3, 30, 34, 237, 303, 352
Denial of ... 75, 85, 251, 327, 353
Procedure ... 6, 92–93, 102, 105, 134, 229, 231–234, 248, 254, 281, 290–291, 293, 295–297, 324, 331, 356, 370
Public interest ... 16, 21, 26, 37, 118–119, 125–126, 135–136, 206, 222, 304–305, 365–366, 368
Requirements ... 20, 71, 121, 151–152, 241, 253, 255, 278–279, 320, 334, 336, 338–342, 367, 381
Temporary authorizations ... 94, 137
Term ... 4, 15, 235, 325, 330
Revocation:
Burden of proof ... 102, 208, 331
Court review ... 7–8, 18, 312, 358, 389–392, 403–405
General ... 27, 38, 248, 295–296, 334, 366, 374
Grounds for ... 4–7, 16, 98, 222, 240, 335, 338, 355
Hearings ... 210, 219, 233
Options ... 17, 100–101, 103, 137, 153, 280–281, 308, 353
Procedure ... 71, 85–86, 99, 105, 111, 235, 251, 356
Violation of antitrust laws ... 49, 75, 97, 306–307, 330, 354
Violations of rules and regulations ... 136
Safety of life or property involved ... 16, 99, 330
Special service authorizations ... 246, 345–347
Suspension ... 7, 16–18, 71, 98–101, 103, 136–137, 281, 308–309
Temporary ... 94, 136–137, 240, 329, 368
Term of (*see also* Licenses: Renewal) ... 6, 15, 17, 20, 111, 241, 325, 330, 334, 346–347
Transfer of ... 3, 5, 7, 37, 73–74, 77, 82, 96–97, 108–110, 129, 248, 280, 306, 339, 346, 352, 354, 360–361
Licensing networks. (*See* Networks.)
Line charges. (*See* Networks.)
McFarland bill. (*See* S. 1973, 81st Cong.)
McFarlane, W. D., special assistant to the Attorney General, Department of Justice ... 333–343
McIntire v. *Wm. Penn Broadcasting Co. of Philadelphia* (151 F. (2d) 597 [C. C. A. 3d, 1945]) ... 126
Mansfield Journal Co. v. *FCC* (180 F. (2d) 28, 5RR 2073 [App. D. C. 1950]) ... 126

Page
Margraf, Gustav B. (*see also* National Broadcasting Co.) 328–331, 418
Maritime Agencies 386, 395, 397, 401, 406
Marks, Leonard H., attorney at law, Washington, D. C 345–347
Massachusetts Universalist Convention v. *Hildreth & Rogers Company* (F. Supp. 822, SRR 2070 [D. Mass. 1949]) 126
Mayflower case (8 F. C. C. 333 (1941)) 367–368
Meyer, A. G. (*See* Colorado Broadcasters Association)
Miller, Justin, president, National Association of Radio and Television Broadcasters 348–383
Modification of licenses. (*See* Federal Communications Commission: Hearings, and Rehearings; and *also* Licenses.)
Monitoring stations 302
Monopoly 20–21, 42–55, 51–62, 71, 74–75, 93, 97, 162, 278, 307, 322–323, 326–328, 333–336, 338–339, 354, 413–419
Mutual Broadcasting System, Inc 24, 110, 417
National Association of Radio and Television Broadcasters (*see also* Miller, Justin) 25, 33, 348–383
National Broadcasting Co 110, 328–331, 413, 415, 417–418
National Broadcasting Company, Inc., et al. v. *U. S., et al.* (319 U. S. 190) 124, 126, 390, 404
National emergency 4, 11–12, 15, 65, 94, 304–305, 330
National Labor Relations Board 85, 170, 172, 180, 183, 189, 287, 372, 385, 397, 401
National Labor Relations Board v. *The Pittsburgh Steamship Company* .. 399, 410
Nelson Brothers Bond & Mortgage Co., case of 1932 109
Networks:
  Censorship. (*See* Censorship.)
  Chain broadcasting regulations. (*See* Chain broadcasting regulations.)
  General 312–328
  Licensing of 418
  Line charges 317
  Monopoly. (*See* Monopoly.)
  Option time 315–318
  Programs. (*See* Programs.)
Newspaper ownership of stations 117, 128, 321, 367
New York Municipal Broadcasting System 345–347
Nonbroadcast services 241, 279, 305
Option time. (*See* Chain broadcasting regulations and Networks.)
Panels. (*See* Federal Communications Commission: Panels.)
Parties in interest (*see also* Federal Communications Commission: Hearings, and Rehearings) 45, 95, 305, 309–310, 321
Penalties:
  General 126, 280, 306–308
  Less than revocation 280–281, 307–308
  Violation of Commission rules 308
Pending cases. (*See* Federal Communications Commission: Hearings and Rehearings.)
Pennsylvania Association of Broadcasters. (*See* Diehm, Victor C.)
Perishable Commodities Act 386–387, 401
Point-to-point communications (*see also* International Communications) .. 241
Political programs 118, 127, 128, 133–134, 222, 318–319, 360, 368, 379
Port Huron case (12 F. C. C. 1069 (1948)) 366
Post Office Department 402
Practice and procedure:
  Aggrieved or adversely affected party 7–8, 18–19, 105, 335
  Appeal, procedure for 7–8, 11, 329
  Appeal, right of 17–18, 69
  Burden of proceeding. (*See* Licensees; and Licenses: Renewal.)
  Burden of proof. (*See* Licensees; and Licenses: Renewal.)
  Consultation (*see also* Commissioners: Consultation and separation of staff; Federal Communications Commission: Separation of staff; Hearings: Staff consultations and staff participation) .. 9, 86, 90, 106, 111, 160–161, 171, 197, 204, 252, 350–351, 363–364, 371, 376–377
  Declaratory rulings. (*See* Federal Communications Commission: Declaratory orders.)
  Economic injury 153, 251, 305

Page
Practice and procedure—Continued
General ... 36, 65, 73, 251, 290, 363, 372–373
Hearings. (*See* Hearings.)
Judicial review ... 58, 249, 282, 288, 329–331
Nonadversary proceedings ... 251, 288
Rehearings. (*See* Rehearings.)
Renewal of licenses. (*See* Licenses: Renewal.)
Show cause ... 5–6, 99, 355–356
Proceeding, burden of. (*See* Licensees.)
Programs:
Atheistic ... 374
Control of ... 300, 313–319, 324, 374
General ... 124–129, 312–319
Political. (*See* Political programs.)
Sustaining ... 313, 316
Types ... 315
Policies ... 300, 313, 324, 374
Proof, burden of. (*See* Licensees.)
Prosecutory functions. (*See* Federal Communications Commission: Prosecutory functions.)
Public, general ... 246
Public interest (*see also* Public Interest; Convenience and necessity; and Licenses: Renewal, and Rules and regulations) ... 20, 73, 76, 86, 88, 92–94, 96–97, 101, 103, 108–111, 115, 117, 121–122, 124–129, 132–137, 148–149, 154–155, 158, 168–169, 178–179, 195, 201, 207, 214, 220, 232, 235, 242, 248, 251–252, 287, 295, 306, 308, 313, 315–316, 319, 325–326, 329, 333–334, 338, 341, 346, 352–353, 374, 381–383.
Public interest, convenience, and necessity (*see also* Public interest) ... 4, 6, 16–17, 21, 26, 29, 32, 37, 67, 72–73, 92–93, 99, 108, 124–129, 151–152, 154–155, 159, 164, 207–208, 220, 222, 229, 234, 236, 241–242, 245, 278, 295, 297, 304, 325, 334, 339, 352–353, 355, 361, 370, 381–383.
Public Law 901, Eighty-first Congress ... 11, 17, 386–390, 393–396, 401, 403, 406–407
Quasi-judicial duties. (*See* Federal Communications Commission: Quasi-judicial duties.)
Radio Act of 1927 ... 43, 59–60, 104, 149, 229–230, 299
Radio Corp. of America ... 230, 415
Radio stations ... 181, 237–238
Ramspeck, Robert, Chairman, United States Civil Service Commission (*see also* United States Civil Service Commission) ... 23–24, 331–333
Ream, Joseph H., executive vice president, Columbia Broadcasting System, Inc ... 299–328, 342, 382, 413–415, 417, 418
Rebroadcasting ... 46–48, 49–55, 57–62, 165, 322, 326, 328, 413, 415–417
Rehearings:
General ... 8–9, 14–16, 19–20, 105, 283, 310
Petition for ... 9, 69, 104, 192, 196
Relay stations ... 301
Renewal of license. (*See* Licenses.)
Reorganization Act ... 298
Restraint of trade (*see also* Discrimination and monopoly) ... 57–62, 307, 333–335, 340, 414, 416–417, 419
Review staff. (*See* Federal Communications Commission: Review staff.)
Revocation of license. (*See* Licenses.)
Richards, G. A., case (F. C. C. Docket No. 9468, 9469, 9405 (1951)) ... 367, 369
Roberson, Frank, chairman, legislative committee, Federal Communications Bar Association ... 243–299
Rule making proceedings. (*See* Federal Communications Commission: Rule making.)
Rules and regulations:
Antitrust laws ... 333
AVCO rule. (*See* AVCO rule.)
Enforcement ... 74, 153
Free speech ... 367
General ... 1, 7, 155, 183, 201, 213, 241, 289, 317, 320, 324, 347–348, 353, 375

Page

Rules and regulations—Continued
Modification of licenses 102
Protest rule 70–71
Public interest 222, 368
Rebroadcasting 59–60
Rehearings 9, 19
Renewal of licenses 232, 304
Rule making. (*See* Federal Communications Commission.)
Separation of staff 87, 89, 157, 176, 182, 188, 208, 252, 293–294, 298, 351, 371, 400
Violations 6, 16, 43, 71, 96–97, 99–101, 136, 280, 282, 306, 308, 314, 323, 330, 355, 414, 419
S. 658, Eighty-second Congress, first session:
General 1–10, 11–20, 20–21, 22, 23–24, 27, 29, 33, 37, 244–245, 301
Section:
(2) 1, 246, 301, 348, 362
(3) 1, 246, 301, 348
(4) 1–3, 11–12, 22, 23–24, 63, 65, 246, 301–302, 331–333
(5) 3–4, 11, 22, 34, 58–59, 65, 66, 68, 70, 140, 146, 148–150, 153, 160, 170, 196–197, 199–206, 217, 224, 245–253, 283, 284–285, 302–304, 310, 349–351, 359, 361, 364, 372.
(6) 4, 20–21, 35–36, 37, 71, 151, 206–207, 241, 253–279, 304, 324–325, 334–335, 339, 346, 352, 357, 361–362, 368–369, 381, 383.
(7) 4, 11, 279, 304–305
(8) 4–5, 21, 69, 279–280, 305, 310, 334, 346, 353
(9) 5, 37, 73, 280, 305–306, 354, 361
(10) 5, 11, 21, 49–55, 58, 74, 280, 306–308, 335–340, 354, 361, 414, 418
(11) 5–6, 21, 38, 71, 280–281, 308–309, 334–335, 355
(12) 6, 281, 309
(13) 6, 21, 72, 281, 296, 309, 334, 338, 340, 353, 356
(14) 6–7, 12, 281–282, 309–310, 357
(15) 7–8, 69, 282–283, 310, 358, 384–412
(16) 8–9, 69, 284, 310
(17) 9, 65, 66, 140, 146, 148–150, 170, 196, 199–203, 205, 217–218, 224, 245–253, 283, 284–285, 310, 349–351, 359, 361, 363, 371–373.
(18) 9, 283–284, 310
(19) 9–10, 284, 310–311, 359, 383
(20) 10, 284, 311
S. 814, Seventy-eighth Congress, first session (Wheeler-White bill) 103, 279, 289
S. 1333, Eightieth Congress, first session (White bill) 103, 246, 278–279, 281, 371–373
S. 1973, Eighty-first Congress (McFarland bill) 10, 12, 41–49, 62, 63, 65, 78–124, 129–138, 151, 153, 244–245, 250–253, 278–281, 289, 295, 300–301, 311–312, 324, 333, 339, 357, 372, 414, 416–417.
Saginaw Broadcasting case 411
Sanders Bros. case (309 U. S. 470, 475) 369
Scott case (11 F. C. C. 372 (1946)) 365, 374–375
Securities and Exchange Commission 287, 385, 387, 401–402
Select Committee To Investigate the Federal Communications Commission 375
Separation of function. (*See* Federal Communications Commission: Separation of function.)
Separation of staff. (*See* Federal Communications Commission: Separation of staff.)
Sheppard, Hon. Harry R 61
Sherman Antitrust Act 20, 333, 417
Short wave 317
Simmons v. *The Federal Communications Commission* 109
Sipes, Leon M., member board of directors, Arkansas Broadcasters Association 33–40
Sisto v. *Civil Aeronautics Board* 217
Slander, right to reply to. (*See* Licensees: Libel and slander.)

Page
Solomon, Richard, Legal Division, Federal Communications Commission 55–56
Speech, freedom of. (*See* Free speech.)
Standard Oil Development Co. v. *Marzall* 217
Stephens, Hon. Harold M., chief judge, United States Court of Appeals for the District of Columbia Circuit 384–403, 409–412
Sterling, Hon. George E., member, Federal Communications Commission 78, 114, 223–224, 278
Stockyards and Packers Act 386–387, 397, 401
Storecasting 246
Supreme Court of the United States. (*See* Courts.)
Surrender of frequencies. (*See* Allocation of frequencies.)
Suspension of license. (*See* Licenses.)
Taft-Hartley Act 85, 410
Television (*see also* Color television) ..... 133, 181, 189, 193–195, 206, 209, 235, 237–239, 245, 248–249, 304, 317, 329, 335, 339, 348–349, 362–363, 380.
Temporary licenses. (*See* Licenses.)
Transfer of controls 153
Transit Radio 246
Treaties. (*See* International radio conferences and treaties.)
Ultra high frequencies (UHF) 150, 238
Ultra short wave 317
United States Civil Service Commission 23–24, 331–333
United States court of appeals. (*See* Courts.)
United States district court. (*See* Courts.)
United States v. *American Bond and Mfg. Co.*, 31f (2d) 448 [N. D. Ill. 1929] affirmed 52 F. (2d) 318) 124
United States v. *Paramount Pictures, Inc.* (334 U. S. 131) 21, 335
United States v. *United States Gypsum Co* 217
Universal Camera Corp. v. *National Labor Relations Board* (No. 40, U. S. Sup. Ct., Feb. 26, 1951) 398–399, 410
Urgent Deficiencies Act, 1913 396–397
Very high frequencies (VHF) 150, 206, 238
Veterans' Administration 180
Wagner Act 398
Walker, Hon. Paul A., member, Federal Communications Commission 78, 114, 223–224
Webster, Hon. Edward M., member, Federal Communications Commission 78, 223–224, 278
White v. *FRC* (29 F. (2d) 113 [N. D. Ill. 1928]) 124
Whitehurst, Elmore 403–408

O